1-1	By: Smith of Harris, et al.
1-2	(Senate Sponsor - Williams)
1-3	(In the Senate - Received from the House April 12, 2007;
1-4	April 12, 2007, read first time and referred to Committee on
1-5	Transportation and Homeland Security; April 25, 2007, reported
1-6	adversely, with favorable Committee Substitute by the following
1-7	vote: Yeas 9, Nays 0; April 25, 2007, sent to printer.)
1-8	COMMITTEE SUBSTITUTE FOR H.B. No. 1892 By: Williams
1-9	A BILL TO BE ENTITLED
1-10	AN ACT
1-11	<pre>relating to the authority of certain counties and other entities</pre>
1-12	with respect to certain transportation projects; providing
1-13	penalties.
1-14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
1-15	SECTION 1. Subchapter E, Chapter 223, Transportation Code,
1-16	is amended by adding Section 223.210 to read as follows:
1-17	Sec. 223.210. MORATORIUM ON CERTAIN TERMS IN COMPREHENSIVE
1-18	DEVELOPMENT AGREEMENTS OR SALE OF TOLL PROJECTS. (a) In this
1-19	section:
1-20	(1) "Toll project" means a toll project described by
1-21	Section 201.001(b), regardless of whether the toll project:
1-22	(A) is a part of the state highway system; or
1-23 1-24 1-25 1-26 1-27	<u>department.</u> (2) "Toll project entity" means a public entity authorized by law to acquire, design, construct, finance, operate, or maintain a toll project, including:
1-28 1-29 1-30 1-31 1-32	 (A) the department; (B) a regional tollway authority; (C) a regional mobility authority; or (D) a county. (b) A comprehensive development agreement entered into with
1-33	a private participant by a toll project entity on or after the
1-34	effective date of this subsection for the acquisition, design,
1-35	construction, financing, operation, or maintenance of a toll
1-36	project may not contain a provision permitting the private
1-37	participant to operate the toll project or collect revenue from the
1-38	toll project, regardless of whether the private participant
1-39	operates the toll project or collects the revenue itself or engages
1-40	a subcontractor or other entity to operate the toll project or
1-41	collect the revenue.
1-42 1-43 1-44 1-45 1-46 1-47	(c)Subsection(b)doesnotapplytoacomprehensivedevelopment agreement in connection with:(1)a project associated with the highway designatedas the Trinity Parkway in the City of Dallas; or(2)a project:(A)that(A)that
1-48	facilities to be added to an existing controlled-access highway;
1-49	(B) the major portion of which is located in a
1-50	nonattainment or near nonattainment air quality area as designated
1-51	by the United States Environmental Protection Agency; and
1-52	(C) for which the department has issued a request
1-53	for qualifications before the effective date of this section.
1-54	(c-2) Notwithstanding the TxDOT/NTTA Regional Protocol
1-55	entered into between the Texas Department of Transportation and the
1-56	North Texas Tollway Authority (the authority) and approved on
1-57	August 10, 2006, by the tollway authority and on August 24, 2006, by
1-58	the department, Subsection (b) does not apply to a comprehensive
1-59	development agreement:
1-60	(1) entered into in connection with State Highway 121
1-61	if before the commission or the department enters into a contract
1 - 62 1 - 63	for the financing, construction, or operation of the project with a private participant, an authority under Chapter 366 was granted the

ability to finance, construct, or operate, as applicable, portion of the toll project located within the boundaries of 2 - 1the the 2 - 2authority, and the authority was granted a period of 90 days from 2 - 32 - 4March 26, 2007, to submit a commitment to the metropolitan planning 2-5 organization which is determined to be equal to or greater than any 2-6 other commitment submitted prior to March 26, 2007; and 2-7

(a) If the financial value of the commitment is determined to be equal to or greater value than any other commitment submitted prior to March 26, 2007, then the commission shall allow the authority to develop the project; or

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(2) entered into in connection with State Highway 161 if before the commission or the department enters into a contract with a private participant for the financing, construction, or operation, an authority under Chapter 366 was granted the ability to finance, construct, or operate, as applicable, the portion of the toll project located within the boundaries of the authority, and the authority was granted a period of 90 days to submit a commitment to the metropolitan planning organization.

(a) If the authority makes a commitment to proceed, then the department shall allow the authority to proceed and the authority must enter into contracts to finance, construct, or operate the project within 180 days.

(d) For purposes of Subsection (c)(2), "managed lane facility" means a facility that increases the efficiency of a controlled-access highway through various operational and design actions and that allows lane management operations to be adjusted at any time. The term includes high-occupancy vehicle lanes, single-occupant vehicle express lanes, tolled lanes, priced lanes, truck lanes, bypass lanes, dual use facilities, or any combination of those facilities.

(e) The department may not enter into a comprehensive development agreement in connection with a project described by Subsection (c)(2) unless the commissioners court of the county in which the majority of the project is located passes a resolution in support of the agreement that states that the commissioners court: (1) acknowledges that the comprehensive development

agreement may contain penalties for the construction of future competing transportation projects that are acquired or constructed during the term of the comprehensive development agreement; and

(2) knowing of those potential penalties, agrees that the department should execute the comprehensive development agreement.

(f) On or after the effective date of this section, a toll project entity may not sell or enter into a contract to sell a toll t of the entity to a private entity. (g) A legislative study committee is created. The committee project

is composed of nine members, appointed as follows:

(1) three members appointed by the lieutenant governor;

three members appointed by the speaker of the (2) house of representatives; and

(3) three members appointed by the governor.

(h) The legislative study committee shall select a presiding officer from among its members and conduct public hearings and study the public policy implications of including in a comprehensive development agreement entered into by a toll project entity with a private participant in connection with a toll project a provision that permits the private participant to operate and collect revenue from the toll project. In addition, the committee shall examine the public policy implications of selling an existing and operating toll project to a private entity.

2-62	(i) Not later than December 1, 2008, the legislative study
2-63	committee shall:
2-64	(1) prepare a written report summarizing:
2-65	(A) any hearings conducted by the committee;
2-66	(B) any legislation proposed by the committee;
2-67	(C) the committee's recommendations for
2-68	safeguards and protections of the public's interest when a contract
2-69	for the sale of a toll project to a private entity is entered into;

C.S.H.B. No. 1892 3-1 and 3-2 (D) any other findings or recommendations of the 3-3 committee; and lieutenant or 3-4 deliver a copy of the report to the governor, the governor, and the speaker of the house of 3-5 3-6 representatives. (j) On December 31, 2008, the legislative study committee created under this section is abolished. 3-7 3-8 (k) This section is about sned. (k) This section expires September 1, 2009. (1) Subsections (b), (c), (d), and (e) do not apply to a project that is located in a county with a population of 575,000 or more and is adjacent to an international border. 3-9 3-10 3-11 3-12 SECTION 2. Section 228.0055, Transportation Code, 3-13 is amended to read as follows: 3-14 Sec. 228.0055. USE OF CONTRACT PAYMENTS. (a) Payments received by the commission or the department under a comprehensive development agreement shall [may] be used by the commission or the 3-15 3**-**16 3-17 3-18 department to finance the construction, maintenance, or operation of [a] transportation projects [project] or air quality projects 3-19 3-20 [project] in the region. 3-21 (b) The commission or the department shall distribute the 3-22 payments received under Subsection (a) among the department districts in which the project that is the subject of a 3-23 comprehensive development agreement is located and allocate the money to each district based on the percentage of toll revenue from users in that district. To assist the commission or the department 3-24 3-25 3-26 3-27 in determining the appropriate allocation of money under this 3-28 subsection, each entity that collects tolls for a project shall annually calculate the percentage of toll revenue from users of the project in each department district in which the project is located based on the number of recorded electronic toll collections. 3 - 293-30 3-31 3-32 (c) The commission or the department may not: (1) revise the formula as provided in the department's 3-33 unified transportation program, or its successor document, in a manner that results in a decrease of a department district's allocation because of a payment under Subsection (a); or 3-34 3-35 3-36 3-37 (2) take any other action that would reduce funding 3-38 allocated to a department district because of payments received <u>under a comprehensive development agreement.</u> SECTION 3. Subchapter A, Chapter 228, Transportation Code, is amended by adding Sections 228.011 and 228.012 to read as 3-39 3-40 3-41 3-42 follows: Sec. 228.011. TOLL PROJECTS IN CERTAIN COUNTIES. (a) This 3-43 section applies only to a county acting under Chapter 284. (b) The county is the entity that has primary responsibility for the financing, construction, and operation of a toll project 3-44 3-45 3-46 located in the county. 3-47 3-48 (c) To the extent authorized by federal law or authorized or required by this title, the commission and the department shall assist the county in the financing, construction, and operation of a toll project in the county by allowing the county to use highway 3-49 3-50 3-51 right-of-way owned by the department and to access the state 3-52 3-53 highway system. (d) Subsections (b) and (c) do not limit the authority of the commission or the department to participate in the cost of acquiring, constructing, maintaining, or operating a turnpike 3-54 3-55 3-56 3-57 project of the county under Chapter 284. (e) Before the commission or the department may enter into a contract for the financing, construction, or operation of a proposed or existing toll project any part of which is located in the county, the commission or department shall provide the county 3-58 3-59 3-60 3-61 3-62 the first option to finance, construct, or operate, as applicable, the portion of the toll project located in the county: 3-63 (1) on terms agreeable to the county, without the requirement of any payment to the commission or the department except as provided by Section 284.004(a); and 3-64 3-65 3-66 3-67 (2) in a manner determined by the county to be consistent with the practices and procedures by which the county 3-68 3-69 finances, constructs, or operates a project.

(f) A county's right to exercise the first option under Subsection (e) is effective for six months following the date of 4-1 4-2 receipt by the county of written notification from the commission 4 - 3or the department meeting the requirements of Subsection (e) and describing in reasonable detail the location of the toll project, a 4 - 44-5 projected cost estimate, sources and uses of funds, and a construction schedule. If a county exercises the first option with respect to a toll project, the county must enter into one or more 4-6 4-7 4-8 contracts for the financing, construction, or operation of the toll 4-9 project within 18 months of the date of exercising the option. A contract may include agreements for design of the project, acquisition of right-of-way, and utility relocation. If the county 4-10 4-11 4-12 does not enter into a contract within the 18-month period, the 4-13 commission or the department may enter into a contract for the financing, construction, or operation of the toll project with a 4-14 4-15 4**-**16 different entity. 4-17

(g) Except as provided by Section 284.004(a), an agreement 4-18 entered into by the county and the commission or the department in connection with a project under Chapter 284 that is financed, constructed, or operated by the county and that is on or directly connected to the state highway system may not require the county to 4-19 4-20 4-21 4-22 make any payments to the commission or the department.

(h) An agreement entered into by the county and the commission or department in connection with a project under Chapter 284 that is financed, constructed, or operated by the county and that is on or directly connected to a highway in the state highway 4 - 234-24 4-25 4-26 4-27 system does not create a joint enterprise for liability purposes. 4-28

Sec. 228.012. TOLL PROJECTS WITHIN BOUNDARIES OF REGIONAL MOBILITY AUTHORITIES. (a) This section applies only to a toll project located within the boundaries of a regional mobility authority operating under Chapter 370.

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(b) The regional mobility authority is the entity that has primary responsibility for the financing, construction, and operation of a toll project located within the boundaries of the

authority. (c) To the extent authorized by federal law or authorized or (c) To the extent authorized by federal law or authorized or 4-36 required by this title, the commission and the department shall assist the authority in the financing, construction, and operation 4-38 of a toll project located within the boundaries of the authority by allowing the authority to use highway right-of-way owned by the department and to access the state highway system. In connection 4-39 4-40 4 - 41with the use by the authority of improved state highway right-of-way, the authority must enter into an agreement with the commission or the department as provided in this chapter. (d) Subsections (b) and (c) do not limit the authority of the commission or the department to participate in the cost of 4-43 4 - 44

4-45 4-46 4-47 acquiring, constructing, maintaining, or operating a turnpike 4-48 project of the authority under Chapter 370.

(e) Before the commission or the department may enter into a contract for the financing, construction, or operation of a proposed or existing toll project any part of which is located 4-49 4-50 4-51 4-52 within the boundaries of an authority, the commission or department shall provide the authority the first option to finance, construct, or operate, as applicable, the portion of the toll project located within the boundaries of the authority: (1) on terms agreeable to the authority, without the requirement of any payment to the commission or the department 4-53 4-54 4-55

4-56 4-57 4-58 except to reimburse the commission or department for actual costs incurred or to be incurred by a third party, including the federal 4-59 government, as a result of that use by the authority; and (2) in a manner determined by the authority to be 4-60

4-61 consistent with the practices and procedures by which the authority 4-62 4-63 finances, constructs, or operates a project. (f) An agreement entered into by the authority and the

4-64 commission or the department in connection with a project under Chapter 370 that is financed, constructed, or operated by the authority and that is on or directly connected to the state highway 4-65 4-66 4-67 system may not require the authority to make any payments to the commission or the department, provided that the authority and the 4-68 4-69

department or the commission may enter into an agreement which 5-1 provides for the repayment of all or a portion of funds advanced by 5-2 5-3 the department or the commission to the authority for the specific purpose of assisting the authority in the development 5-4 or construction of the project. 5-5 5-6

(g) An agreement entered into by the authority and the commission or department in connection with a project under Chapter 370 that is financed, constructed, or operated by the authority and that is on or directly connected to a highway in the state highway system does not create a joint enterprise for liability purposes.

(h) Once the authority or metropolitan planning organization has received notice from the department relating to a toll project, the authority has 180 days to provide the department with written notice of the authority's decision to exercise the first option to finance, construct, or operate, as applicable, the toll project. Written notice from the department shall describe in reasonable detail the location of the toll project, a projected cost estimate, sources and uses of funds, and a construction schedule. In the event the authority does not initiate work within 18 months of exercising its option to develop the project, the metropolitan planning organization at its discretion may allow the department to finance, construct, or operate the project.

SECTION 4. Section 284.001(3), Transportation Code, 5-23 is amended to read as follows: 5-24 5-25 (3)

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county;

"Project" means: (A) a causeway, bridge, tunnel, turnpike, highway, ferry, or any combination of those facilities, including:

(i) [(A)] a necessary overpass, underpass, interchange, entrance plaza, toll house, service station, approach, fixture, and accessory and necessary equipment that has been designated as part of the project by order of a county;

<u>(ii)</u> [(B)] necessary administration, storage, and other buildings that have been designated as part of

the project by order of a county; and (iii) [(C)] all easements, and related interests acquired; or property rights,

(B) a turnpike project or system, as those terms are defined by Section 370.003.

SECTION 5. Section 284.003, Transportation Code, is amended to read as follows:

PROJECT AUTHORIZED; CONSTRUCTION, OPERATION, Sec. 284.003. AND COST. (a) A county, acting through the commissioners court of the county, or a local government corporation, without state approval, supervision, or regulation, may:

(1) construct, acquire, improve, operate, maintain, or pool a project located:

exclusively in the county; (A)

in the county and outside the county; or (B)

(C) in one or more counties adjacent to the

issue tax bonds, revenue bonds, or combination tax (2) and revenue bonds to pay the cost of the construction, acquisition, or improvement of a project;

(3) impose tolls or charges as otherwise authorized by this chapter;

construct a bridge over a <u>deepwater</u> [deep water] (4) navigation channel . if the bridge does not hinder maritime transportation; [or]

(5) construct, acquire, or operate a ferry across a deepwater navigation channel;

(6) in connection with a project, on adoption of an exercise the powers of a regional mobility authority order operating under Chapter 370; or

5-64	(7) enter into a comprehensive development agreement
5-65	with a private entity to design, develop, finance, construct,
5-66	maintain, repair, operate, extend, or expand a proposed or existing
5-67	project in the county to the extent and in the manner applicable to
5-68	the department under Chapter 223 or to a regional tollway authority
5-69	under Chapter 366.

C.S.H.B. No. 1892 corporation may

(b) The county or a local government corporation may exercise a power provided by Subsection (a)(6) only in a manner 6-1 6-2 consistent with the other powers provided by this chapter. To the 6-3 extent of a conflict between this chapter and Chapter 370, this 6-4 6-5

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<u>chapter prevails.</u> (c) A project or any portion of a project that is owned by the county and licensed or leased to a private entity or operated by a private entity under this chapter to provide transportation services to the general public is public property used for a public purpose and exempt from taxation by this state or a political

subdivision of this state. (d) If the county constructs, acquires, improves, operates, maintains, or pools a project under this chapter, before December 31 of each even-numbered year the county shall submit to the department a plan for the project that includes the time schedule for the project and describes the use of project funds. The plan may provide for and permit the use of project funds and other money, including state or federal funds, available to the county for roads, streets, highways, and other related facilities in the county that are not part of a project under this chapter. A plan is or regulation by the not subject to approval, supervision, commission or the department.

(e) Except as provided by federal law, an action of a county 6-23 taken under this chapter is not subject to approval, supervision, 6-24 6-25 or regulation by a metropolitan planning organization. 6-26

(f) The county may enter into a protocol or other agreement with the commission or the department to implement this section through the cooperation of the parties to the agreement.

SECTION 6. Subchapter A, Chapter 284, Transportation Code, is amended by adding Sections 284.0031 and 284.0032 and amending Section 284.004 to read as follows:

Sec. 284.0031. OTHER ROAD, STREET, OR HIGHWAY PROJECTS. (a) The commissioners court of a county or a local government corporation, without state approval, supervision, or regulation may:

authorize the use or pledge of surplus revenue to (1)pay or finance the costs of a project for the study, design, construction, maintenance, repair, or operation of roads, streets, highways, or other related facilities that are not part of a project under this chapter; and

(2) prescribe terms for the use of the surplus including the manner in which revenue from a project revenue, becomes surplus revenue and the manner in which the roads, streets, highways, or other related facilities are to be studied, designed, constructed, maintained, repaired, or operated. (b) To implement this section, a county may enter into an

6-46 6-47 agreement with the commission, the department, a local governmental entity, or another political subdivision of this state. 6-48

(c) A county may not take an action under this section that 6-49 violates or impairs a bond resolution, trust agreement, or indenture that governs the use of the revenue of a project. 6-50 6-51

(d) Except as provided by this section, a county has the 6-52 6-53 powers, including the powers to finance and to encumber same 6-54 surplus revenue, and may use the same procedures with respect to the study, financing, design, construction, maintenance, repair, or operation of a road, street, highway, or other related facility 6-55 6-56 under this section as are available to the county with respect to a 6-57 6-58 project under this chapter.

Sec. 284.0032. TRANS-TEXAS CORRIDOR PROJECTS. 6-59 If a county requests or is requested by the commission to participate in the development of a project under this chapter that has been 6-60 6-61 6-62 designated as part of the Trans-Texas Corridor, in connection with 6-63 the project and in addition to the other powers granted by this chapter, the county has all the powers of the department related to 6-64 6-65 6-66

<u>the development of a project that has been designated as part of the Trans-Texas Corridor.</u> <u>Sec. 284.004.</u> USE OF COUNTY PROPERTY <u>AND STATE HIGHWAY</u> <u>ALIGNMENT, RIGHT-OF-WAY, AND ACCESS. (a)</u> Notwithstanding any other law, <u>under this chapter</u> a county may use any county property. 6-67 6-68 6-69

state highway right-of-way, or access to the state highway system [for a project under this chapter], regardless of when or how the 7-1 7-2 property, right-of-way, or access is acquired. The department or 7-3 the commission may require the county to comply with any covenant, condition, restriction, or limitation that affects state highway 7 - 47-5 7-6 right-of-way, but may not: (1) adopt rules or establish policies that have the 7-7

effect of denying the county the use of the right-of-way or access that the county has determined to be necessary or convenient for the construction, acquisition, improvement, operation, maintenance, or pooling of a project under this chapter or the implementation of a plan under Section 284.003(d); or

(2) require the county to pay for the use of the right-of-way or access, except to reimburse the commission or department for actual costs incurred or to be incurred by a third party, including the federal government, as a result of that use by the county.

(b) If a project of the county under this chapter includes the proposed use of improved state highway right-of-way, the county and the commission or the department must enter into an agreement that includes reasonable terms to accommodate that use of the right-of-way by the county and to protect the interests of the commission and the department in the use of the right-of-way for operations of the department, including public safety and congestion mitigation on the improved right-of-way. (c) Notwithstanding any other law, the commission and the department are not liable for any damages that result from a

county's use of state highway right-of-way or access to the state highway system under this chapter, regardless of the legal theory, statute, or cause of action under which liability is asserted. SECTION 7. Sections 284.008(c) and (d), Transportation

Code, are amended to read as follows:

(c) Except as provided by Subsection (d), a project becomes a part of the state highway system and the commission shall maintain the project without tolls when:

(1) all of the bonds and interest on the bonds that are payable from or secured by revenues of the project have been paid by the issuer of the bonds or another person with the consent or approval of the issuer; or

(2) a sufficient amount for the payment of all bonds and the interest on the bonds to maturity has been set aside by the issuer of the bonds or another person with the consent or approval of the issuer in a trust fund held for the benefit of the bondholders.

(d) <u>A</u> [Before construction on a project under this chapter begins, a] county may request that the commission adopt an order stating that <u>a</u> [the] project will not become part of the state highway system under Subsection (c). If the commission adopts the order:

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Section 362.051 does not apply to the project; (1)

(2) the project must be maintained by the county; and

the project will not become part of the state 7-52 (3) 7-53 highway system unless the county transfers the project under Section 284.011. 7-54 7-55

SECTION 8. Sections 284.065(b) and (c), Transportation Code, are amended to read as follows:

(b) An existing project may be pooled in whole or in part with a new project or another existing project.

(c) A project may [not] be pooled more than once.

SECTION 9. Section 366.003, Transportation Code, is amended by adding Subdivision (9-a) to read as follows:

7-62	(9-a) "Surplus revenue" means the revenue of a
7-63	turnpike project or system remaining at the end of any fiscal year
7-64	after all required payments and deposits have been made in
7-65	accordance with all bond resolutions, trust agreements,
7-66	indentures, credit agreements, or other instruments and
7-67	contractual obligations of the authority payable from the revenue
7-68	of the turnpike project or system.
7-69	SECTION 10. Chapter 366, Transportation Code, is amended by

adding Subchapter H to read as follows: 8-1 SUBCHAPTER H. COMPREHENSIVE DEVELOPMENT AGREEMENTS 8-2 DEVELOPMENT AGREEMENTS. 8-3 Sec. 366.401. COMPREHENSIVE 8-4 An authority may use a comprehensive development agreement (a) with a private entity to design, develop, finance, construct, 8-5 8-6 maintain, repair, operate, extend, or expand a turnpike project. (b) A comprehensive development agreement is an agreement 8-7 8-8 with a private entity that, at a minimum, provides for the design, construction, rehabilitation, expansion, or improvement of a 8-9 turnpike project and may also provide for the financing, 8-10 8-11 acquisition, maintenance, or operation of a turnpike project. 8-12 (c) An authority may negotiate provisions relating to professional and consulting services provided in connection with a 8-13 comprehensive development agreement. 8-14 An authority may authorize the investment of public and 8-15 (d) 8-16 private money, including debt and equity participation, to finance 8-17 a function described by this section. INTO COMPREHENSIVE 8-18 Sec. 366.402. PROCESS FOR ENTERING an authority enters into a DEVELOPMENT AGREEMENTS. 8-19 (a) If agreement, the authority shall 8-20 comprehensive development use а 8-21 competitive procurement process that provides the best value for 8-22 the authority. An authority may accept unsolicited proposals for a proposed turnpike project or solicit proposals in accordance with 8-23 8-24 this section. 8-25 authority shall establish rules and procedures for (b) An accepting unsolicited proposals that require the private entity to 8-26 include in the proposal: 8-27 8-28 (1) information regarding the proposed project 8-29 scope, and limits; location, 8-30 (2) information regarding the private entity's 8-31 technical competence, and capability qualifications, experience, 8-32 to develop the project; and 8-33 (3) any other information the authority considers 8-34 relevant or necessary. (c) An authority shall publish a notice advertising a request for competing proposals and qualifications in the Texas 8-35 8-36 8-37 Register that includes the criteria to be used to evaluate the 8-38 proposals, the relative weight given to the criteria, and a 8-39 deadline by which proposals must be received if: 8-40 (1)the authority decides to issue a request for 8-41 qualifications for a proposed project; or 8-42 (2) the authority authorizes the further evaluation of 8-43 an unsolicited proposal. 8-44 (d) A proposal submitted in response to a request published under Subsection (c) must contain, at a minimum, the information required by Subsections (b)(2) and (3). 8-45 8-46 8-47 (e) An authority may interview a private entity submitting an unsolicited proposal or responding to a request under Subsection 8-48 (c). The authority shall evaluate each proposal based on the criteria described in the request for competing proposals and qualifications and may qualify or shortlist private entities to 8-49 8-50 8-51 submit detailed proposals under Subsection (f). The authority must 8-52 8-53 qualify or shortlist at least two private entities to submit 8-54 detailed proposals for a project under Subsection (f) unless the authority does not receive more than one proposal or one response to a request under Subsection (c). 8-55 8-56 (f) An authority shall 8-57 issue a request for detailed proposals from all private entities qualified or shortlisted under 8-58 8-59 Subsection (e) if the authority proceeds with the further evaluation of a proposed project. A request under this subsection may require additional information the authority considers 8-60 require 8-61 may relevant or necessary, including information relating to: 8-62 entity's qualifications 8-63 (1) the private and demonstrated technical competence; 8-64 8-65 (2) the feasibility of developing the project as 8-66 proposed; engineering or architectural designs; 8-67 (3)the private entity's ability to meet schedules; or a financial plan, including costing methodology (4) 8-68 8-69 (5)

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and cost proposals. 9-2 (g) In issuing a request for proposals under Subsection (f) 9-3 authority may solicit input from entities qualified under 9-4 Subsection (e) or any other person. An authority may also solicit 9-5 input regarding alternative technical concepts after issuing a 9-6 request under Subsection (f). (h) An authority shall evaluate each proposal based on the 9-7

criteria described in the request for detailed proposals and select the private entity whose proposal offers the apparent best value to the authority.

(i) An authority may enter into negotiations with the private entity whose proposal offers the apparent best value.

(j) If at any point in negotiations under Subsection (i) appears to the authority that the highest ranking proposal will not provide the authority with the overall best value, the authority may enter into negotiations with the private entity submitting the next-highest-ranking proposal.

(k) An authority may withdraw a request for competing proposals and qualifications or a request for detailed proposals at any time. The authority may then publish a new request for competing proposals and qualifications.

(1) An authority may require that an unsolicited proposal be accompanied by a nonrefundable fee sufficient to cover all or part of its cost to review the proposal. (m) An authority may pay an unsuccessful private entity that

submits a responsive proposal in response to a request for detailed proposals under Subsection (f) a stipulated amount in exchange for the work product contained in that proposal. A stipulated amount must be stated in the request for proposals and may not exceed the value of any work product contained in the proposal that can, as determined by the authority, be used by the authority in the performance of its functions. The use by the authority of any design element contained in an unsuccessful proposal is at the sole risk and discretion of the authority and does not confer liability on the recipient of the stipulated amount under this subsection. After payment of the stipulated amount:

(1) the authority, with the unsuccessful private entity, jointly owns the rights to, and may make use of any work product contained in, the proposal, including the technologies, techniques, methods, processes, ideas, and information contained in the project design; and

(2) the use by the unsuccessful private entity of any portion of the work product contained in the proposal is at the sole risk of the unsuccessful private entity and does not confer liability on the authority.

(n) An authority may prescribe the general form of а comprehensive development agreement and may include any matter the authority considers advantageous to the authority. The authority and the private entity shall finalize the specific terms of a

of this code and Chapter 2254, Government Code, do not apply to a comprehensive development agreement entered into under this subchapter.

Sec. 366.403. CONFIDENTIALITY OF INFORMATION. (a) To encourage private entities to submit proposals under this subchapter, the following information is confidential, is not subject to disclosure, inspection, or copying under Chapter 552, Government Code, and is not subject to disclosure, discovery, subpoena, or other means of legal compulsion for its release until a final contract for a proposed project is entered into:

(1) all or part of a proposal that is submitted by a 9-62 private entity for a comprehensive development agreement, except 9-63 9-64 information provided under Sections 366.402(b)(1) and (2), unless the private entity consents to the disclosure of the information; 9-65 (2) supplemental information or material submitted by

9-66 a private entity in connection with a proposal for a comprehensive 9-67 9-68 development agreement unless the private entity consents to the 9-69 disclosure of the information or material; and

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10-1	C.S.H.B. No. 1892 (3) information created or collected by an authority
10-2	or its agent during consideration of a proposal for a comprehensive
10-3	development agreement or during the authority's preparation of a
10-4	proposal to the department relating to a comprehensive development
10-5	agreement.
10-6	(b) After an authority completes its final ranking of
10-7	proposals under Section 366.402(h), the final rankings of each
10-8 10-9	proposal under each of the published criteria are not confidential. Sec. 366.404. PERFORMANCE AND PAYMENT SECURITY.
10-10	(a) Notwithstanding the requirements of Subchapter B, Chapter
10-11	2253, Government Code, an authority shall require a private entity
10-12	entering into a comprehensive development agreement under this
10-13	subchapter to provide a performance and payment bond or an
10-14	alternative form of security in an amount sufficient to:
10-15	(1) ensure the proper performance of the agreement;
10-16 10-17	and (2) protect:
10-17	(A) the authority; and
10-19	(B) payment bond beneficiaries who have a direct
10-20	contractual relationship with the private entity or a subcontractor
10-21	of the private entity to supply labor or material.
10-22	(b) A performance and payment bond or alternative form of
10-23	security shall be in an amount equal to the cost of constructing or
10-24 10-25	<pre>maintaining the project. (c) If an authority determines that it is impracticable for</pre>
10-25	a private entity to provide security in the amount described by
10-27	Subsection (b), the authority shall set the amount of the bonds or
10-28	the alternative forms of security.
10-29	(d) A payment or performance bond or alternative form of
10-30	security is not required for the portion of an agreement that
10-31 10-32	includes only design or planning services, the performance of preliminary studies, or the acquisition of real property.
10-33	(e) The amount of the payment security must not be less than
10-34	the amount of the performance security.
10-35	(f) In addition to, or instead of, performance and payment
10-36	bonds, an authority may require the following alternative forms of
10-37 10-38	security: (1) a cachierla check drawn on a financial entity.
10-38	(1) a cashier's check drawn on a financial entity specified by the authority;
10-40	(2) a United States bond or note;
10-41	(3) an irrevocable bank letter of credit; or
10-42	(4) any other form of security determined suitable by
10-43	the authority.
10 - 44 10 - 45	(g) An authority by rule shall prescribe requirements for alternative forms of security provided under this section.
10-45	Sec. 366.405. OWNERSHIP OF TURNPIKE PROJECTS. (a) A
10-47	turnpike project that is the subject of a comprehensive development
10-48	agreement with a private entity, including the facilities acquired
10-49	or constructed on the project, is public property and is owned by
10-50	the authority.
10 - 51 10 - 52	(b) Notwithstanding Subsection (a), an authority may enter into an agreement that provides for the lease of rights-of-way, the
10-53	granting of easements, the issuance of franchises, licenses, or
10-54	permits, or any lawful uses to enable a private entity to construct,
10-55	operate, and maintain a turnpike project, including supplemental
10-56	facilities. At the termination of the agreement, the turnpike
10-57	project, including the facilities, are to be in a state of proper
10 - 58 10 - 59	maintenance as determined by the authority and shall be returned to the authority in satisfactory condition at no further cost.
10-59	Sec. 366.406. LIABILITY FOR PRIVATE OBLIGATIONS. An
10-61	authority may not incur a financial obligation for a private entity
10-62	that designs, develops, finances, constructs, operates, or
10-63	maintains a turnpike project. The authority or a political
10-64	subdivision of the state is not liable for any financial or other
10 - 65 10 - 66	obligation of a turnpike project solely because a private entity constructs, finances, or operates any part of the project.
10-66	Sec. 366.407. TERMS OF PRIVATE PARTICIPATION. (a) An
10-68	authority shall negotiate the terms of private participation in a
10-69	turnpike project under this subchapter, including:

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and project distribution among the private participants and the authority; 11 - 4(2) reasonable methods to determine and classify toll 11**-**5 11**-**6

rates and the responsibility for setting toll rates; (3)

methods to determine the applicable cost, profit,

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acceptable safety and policing standards; and (4) other applicable professional, consulting construction, operation, and maintenance standards, expenses, and costs.

(b) A comprehensive development agreement entered into under this subchapter may include any provision the authority considers appropriate, including a provision:

(1) providing for the purchase by the authority, under terms and conditions agreed to by the parties, of the interest of a private participant in the comprehensive development agreement and related property, including any interest in a turnpike project designed, developed, financed, constructed, operated, or maintained under the comprehensive development agreement;

(2) establishing the purchase price, as determined in accordance with the methodology established by the parties in the comprehensive development agreement, for the interest of a private participant in the comprehensive development agreement and related property;

(3) providing for the payment of obligation an incurred under the comprehensive development agreement, including an obligation to pay the purchase price for the interest of a private participant in the comprehensive development agreement, from any available source, including securing the obligation by a pledge of revenues of the authority derived from the applicable project, which pledge shall have priority as established by the authority;

(4) permitting the private participant to pledge its rights <u>under the comprehensive development agreement;</u>

(5) concerning the private participant's operate and collect revenue from the turnpike project; and right to

(6) restricting the right of the authority to terminate the private participant's right to operate and collect revenue from the turnpike project unless and until any applicable termination payments have been made.

(c) An authority may enter into a comprehensive development agreement under this subchapter with a private participant only if unified the project is identified in the department's transportation program or is located on a transportation corridor

identified in the statewide transportation plan. (d) Section 366.406 does not apply to an obligation of an authority under a comprehensive development agreement, nor is an authority otherwise constrained from issuing bonds or other financial obligations fo<u>r a turnpike project pay</u>able solely from revenues of that turnpike project or from amounts received under a comprehensive development agreement. (e) Notwithstanding any other law, and subject to

la<u>w</u>, 11-51 11-52 compliance with the dispute resolution procedures set out in the 11-53 comprehensive development agreement, an obligation of an authority 11-54 under a comprehensive development agreement entered into under this subchapter to make or secure payments to a person because of termination of the agreement, including the purchase of 11-55 the 11-56 the 11-57 interest of a private participant or other investor in a project, 11-58 may be enforced by mandamus against the authority in a district 11-59 court of any county of the authority, and the sovereign immunity of the authority is waived for that purpose. The district courts of any county of the authority shall have exclusive jurisdiction and The district courts of 11-60 11-61 venue over and to determine and adjudicate all issues necessary to 11-62 adjudicate any action brought under this subsection. The remedy 11-63 provided by this subsection is in addition to any legal and 11-64 equitable remedies that may be available to a party to 11-65 а comprehensive development agreement. 11-66

11-67 (f) If an authority enters into a comprehensive development agreement with a private participant that includes the collection by the private participant of tolls for the use of a toll project, 11-68 11-69

the private participant shall submit to the authority for approval: 12-1 the methodology for: (1)12-2 the setting of tolls; and 12-3 (A) 12 - 4(B) increasing the amount of the tolls; a plan outlining methods the private participant 12-5 (2)12-6 will use to collect the tolls, including: 12-7 (A) any charge to be imposed as a penalty for late 12-8 payment of a toll; and 12-9 (B) any charge to be imposed to recover the cost of collecting a delinquent toll; and (3) any proposed change in an approved methodology for 12-10 12-11 12-12 the setting of a toll or a plan for collecting the toll. 12-13 Except as provided by this section, a comprehensive (g) development agreement with a private participant that includes the collection by the private participant of tolls for the use of a toll project may be for a term not longer than 30 years. 12-14 12**-**15 12**-**16 12-17 Sec. 366.408. RULES, PROCEDURES, AND GUIDELINES GOVERNING SELECTION AND NEGOTIATING PROCESS. (a) To promote fairness, 12-18 obtain private participants in turnpike projects, and promote 12-19 confidence among those participants, an authority shall adopt rules, procedures, and other guidelines governing selection of 12-20 12-21 12-22 private participants for comprehensive development agreements and negotiations of comprehensive development agreements. The rules 12-23 must contain criteria relating to the qualifications of 12-24 the participants and the award of the contracts. (b) An authority shall have up-to-date procedures 12-25 12-26 for 12-27 participation in negotiations under this subchapter. 12-28 (c) An authority has exclusive judgment to determine the terms of an agreement. 12-29 Sec. 366.409. USE OF CONTRACT PAYMENTS. (a) Payments received by an authority under a comprehensive development 12-30 12-31 agreement shall be used by the authority to finance the 12-32 construction, maintenance, or operation of a turnpike project or a 12-33 highway. (b) 12-34 (b) The authority shall allocate the distribution of funds received under Subsection (a) to the counties of the authority 12-35 12-36 based on the percentage of toll revenue from users, from each 12-37 county, of the project that is the subject of the comprehensive 12-38 development agreement. To assist the authority in determining the allocation, each entity responsible for collecting tolls for a project shall calculate on an annual basis the percentage of toll 12-39 12-40 12-41 revenue from users of the project from each county within the 12 - 42authority based on the number of recorded electronic toll 12-43 12-44 collections. (f), SECTION 11. Subsection 12-45 366.033, Section 12-46 Transportation Code, is amended to read as follows: (f) An authority may rent, lease, franchise, license, or otherwise make portions of <u>any property of the authority, including</u> 12-47 12 - 48tangible or intangible property, [its properties] available for use by others in furtherance of its powers under this chapter by 12-49 12-50 12-51 increasing<u>:</u> 12-52 (1)the feasibility or <u>efficient operation</u> [the 12-53 revenue] of a turnpike project or system; or (2) the revenue of the authority. SECTION 12. Subchapter B, Chapter 366, Transportation Code, is amended by adding Sections 366.037 and 366.038 to read as 12-54 12-55 12-56 12-57 follows: Sec. 366.037. OTHER HIGHWAY PROJECTS. 12 - 58(a) In addition to the powers granted under this chapter and without supervision or regulation by any state agency or local governmental entity, but subject to an agreement entered into under Subsection (c), the 12-59 12-60 12-61 board of an authority may by resolution, and on making the findings 12-62 set forth in this subsection, authorize the use of surplus revenue 12-63 of a turnpike project or system for the study, design, 12-64 construction, maintenance, repair, and operation of a highway or similar facility that is not a turnpike project if the highway or 12-65 12-66 12-67 similar facility is: (1) situated in a county in which the authority is 12-68 authorized to design, construct, and operate a turnpike project; 12-69 12

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13-1	(2) anticipated to either:
13-2	(A) enhance the operation or revenue of an
13-3 13-4	existing, or the feasibility of a proposed, turnpike project by bringing traffic to that turnpike project or enhancing the flow of
13-5	traffic either on that turnpike project or to or from that turnpike
13-6	project to another facility; or
13-7	(B) ameliorate the impact of an existing or
13-8	proposed turnpike project by enhancing the capability of another
13-9	facility to handle traffic traveling, or anticipated to travel, to
13-10	or from that turnpike project; and
13 - 11 13 - 12	(3) not anticipated to result in an overall reduction of revenue of any turnpike project or system.
13-12	(b) The board in the resolution may prescribe terms for the
13-14	use of the surplus revenue, including the manner in which the
13-15	highway or related facility shall be studied, designed,
13-16	constructed, maintained, repaired, or operated.
13-17	(c) An authority shall enter into an agreement to implement
13-18	this section with the department, the commission, a local
13-19 13-20	governmental entity, or another political subdivision that owns a street, road, alley, or highway that is directly affected by the
13-20	authority's turnpike project or related facility.
13-22	(d) An authority may not:
13-23	(1) take an action under this section that violates,
13-24	impairs, or is inconsistent with a bond resolution, trust
13-25	agreement, or indenture governing the use of the revenue of a
13-26 13-27	turnpike project or system; or
13-27	(2) commit in any fiscal year expenditures under this section exceeding 10 percent of its surplus revenue from the
13-29	preceding fiscal year.
13-30	(e) In authorizing expenditures under this section, the
13-31	board shall consider:
13-32	(1) balancing throughout the counties of the authority
13-33 13-34	the application of funds generated by its turnpike projects and
13-34	systems, taking into account where those amounts are already committed or programmed as a result of this section or otherwise;
13-36	and
13-37	(2) connectivity to an existing or proposed turnpike
13-38	project or system.
13-39	(f) Except as provided by this section, an authority has the
13-40 13-41	same powers and may use the same procedures with respect to the study, financing, design, construction, maintenance, repair, and
13-41	operation of a highway or similar facility under this section as are
13-43	available to the authority with respect to a turnpike project or
13-44	system.
13-45	Sec. 366.038. TOLL PROJECTS IN TERRITORY OF LOCAL OR
13-46	REGIONAL TOLL PROJECT ENTITY. (a) In this section, "local toll
13 - 47 13 - 48	project entity" means a regional tollway authority under this chapter.
13-49	(b) For each toll project located within the boundaries of a
13-50	local toll project entity, after completion of the market valuation
13-51	the policy board of the metropolitan planning organization shall
13-52	notify the local toll project entity by mail that the entity has the
13-53	first option to develop, finance, construct, and operate the
13 - 54 13 - 55	project. The toll project entity must decide whether to exercise the option before the 90th day after the date the notice sent under
13-55	this subsection is received by the local tool project entity.
13-57	(c) If the local toll project entity does not exercise the
13-58	option to develop, finance, construct, and operate a toll project
13-59	under Subsection (b), the metropolitan planning organization shall
13-60	allow the department to develop, finance, construct, and operate
13-61 13-62	the project. (d) If the department determines that a toll project offered
13-62	(d) If the department determines that a toll project offered to the department under Subsection (c) should be developed,
13-64	financed, constructed, and operated under a comprehensive
13-65	development agreement, a request for proposal shall include the
13-66	terms and conditions approved by the policy board of the
13-67	metropolitan planning organization.
13-68	(e) If a local toll project entity does not exercise the
13-69	right to first option under Subsection (b) and after five years

after the date of the notice under Subsection (b) the commission or 14-1 the department has not issued a request for proposal or taken any 14-2 other action to begin the toll project, before taking such an action 14-3 the commission or the department shall provide the toll project entity the right to first option under Subsection (b). 14 - 414-5

14-6 (f) A local toll project entity shall provide customer service and other toll collection and enforcement services for a 14-7 toll project, regardless of whether the toll project is developed, 14-8 14-9 financed, constructed, and operated under a comprehensive 14-10 development agreement or an agreement with the toll project entity. (g) For the purposes of this section, a notice is considered 14-11 14-12 received on the third business day after the date that the notice is

mailed. 14-13 14-14

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SECTION 13. The heading to Section 366.185, Transportation Code, is amended to read as follows:

14-16 Sec. 366.185. ENGINEERING, DESIGN, AND CONSTRUCTION 14-17 SERVICES [COMPETITIVE BIDDING]. 14-18

SECTION 14. Section 366.185, Transportation Code, is amended by amending Subsection (a) and adding Subsections (c) through (f) to read as follows:

(a) A contract made by an authority that requires the expenditures of public funds for the construction or maintenance of a turnpike project <u>may</u> [must] be let by a competitive bidding procedure in which the contract is awarded to the lowest responsible bidder that complies with the authority's criteria. (c) An authority may procure a combination of engineering,

design, and construction services in a single procurement for a turnpike project, provided that any contract awarded results in the <u>best value to the authority.</u> (d) The authority shall adopt rules governing the award of maintenance

(d) The authority shall adopt rules governing the award of contracts for engineering, design, construction, and maintenance services in a single procurement.

(e) Notwithstanding any other provision of state law, an authority may let a contract for the design and construction of a turnpike project by a construction manager-at-risk procedure under which the construction manager-at-risk provides consultation to the authority during the design of the turnpike project and is responsible for construction of the turnpike project in accordance with the authority's specifications. A construction manager-at-risk shall be selected on the basis of criteria established by the authority, which may include the construction manager-at-risk's experience, past performance, safety record, proposed personnel and methodology, proposed fees, and other appropriate factors that demonstrate the construction manager-at-risk's ability to provide the best value to the authority and to deliver the required services in accordance with the authority's specifications.

14-48 (f) The authority shall adopt rules governing the award of contracts using construction manager-at-risk procedures under this 14-49 14-50 section.

SECTION 15. Subchapter F, Chapter 366, Transportation Code, is amended by adding Sections 366.2521 and 366.2522 to read as 14-51 14-52 14-53 follows:

Sec. 366.2521. GIFTS AND CONTRIBUTIONS; OFFENSE. (a) In this section, "benefit" means anything reasonably regarded as pecuniary gain or pecuniary advantage, including benefit to any 14-54 In 14-55 14-56 14-57 other person in whose welfare the beneficiary has a direct and 14-58 substantial interest. 14-59

(b) A director commits an offense if the person solicits, accepts, or agrees to accept any benefit from: (1) a person the director knows 14-60

14-61 to be subject to regulation, inspection, or investigation by the authority; or 14-62

(2) a person the director knows is interested in or 14-63 likely to become interested in any contract, purchase, payment, 14-64 claim, transaction, or matter involving the exercise of the director's discretion. 14-65 14-66

14-67	(c) A director who receives an unsolicited benefit that the	ć
14-68	director is prohibited from accepting under this section may donate	ć
14-69	the benefit to a governmental entity that has the authority to)

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15-1	accept the gift or may donate the benefit to a recognized tax-exempt
15-2	charitable organization formed for educational, religious, or
15-3	scientific purposes.
15-4	(d) This section does not apply to:
15-5	(1) a fee prescribed by law to be received by a
15-6	<u>director;</u>
15-7	(2) a benefit to which the director is lawfully
15-8	entitled; or
15-9	(3) a benefit for which the director gives legitimate
15-10	consideration in a capacity other than as a director.
15-11	(e) An offense under this section is a Class A misdemeanor.
15-12	(f) If conduct that constitutes an offense under this
15-13	section also constitutes an offense under Section 36.08, Penal
15-14	Code, the actor may be prosecuted under this section or Section
15-15	36.08.
15-16	Sec. 366.2522. OFFERING GIFT TO A DIRECTOR; OFFENSE. (a) A
15-17	person commits an offense if the person offers, confers, or agrees
15-18	to confer any benefit on a director that the person knows the
15-19	director is prohibited from accepting under Section 366.2521.
15-20	(b) An offense under this section is a Class A misdemeanor.
15-21	(c) If conduct that constitutes an offense under this
15-22	section also constitutes an offense under Section 36.09, Penal
15-23	Code, the actor may be prosecuted under this section or Section
15-24	36.09.
15-25	SECTION 16. Subchapter F, Chapter 366, Transportation Code,
15-26	is amended by adding Section 366.2575 to read as follows:
15-27	Sec. 366.2575. BOARD VOTE ON COUNTY REQUEST. The
15-28	commissioners court of a county of an authority may request the
15-29	board of the authority to vote on whether to build a project that
15-30	the county requests.
15-31	SECTION 17. Subchapter G, Chapter 366, Transportation Code,
15-32	is amended by adding Section 366.305 to read as follows:
15-33	Sec. 366.305. TRANS-TEXAS CORRIDOR PROJECTS. If an
15-34	authority is requested by the commission to participate in the
15-35	development of a turnpike project that has been designated as part
15-36	of the Trans-Texas Corridor, the authority shall have, in addition
15-37	to all powers granted in this chapter, all powers of the department
15-38	related to the development of Trans-Texas Corridor projects.
15-39	SECTION 18. This Act takes effect immediately if it
15-40	receives a vote of two-thirds of all the members elected to each
15-41	house, as provided by Section 39, Article III, Texas Constitution.
15-42	If this Act does not receive the vote necessary for immediate
15-43	effect, this Act takes effect September 1, 2007.

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